ADMINISTRATIVE PENALTIÈS; AND (3) CLAIM FOR ANCILLARY RELIEF AND COSTS

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from 2463 El Toro Rd., Suite 205, Laguna Woods, California 92637. Amada does business under the name "Amada Senior Care." According to documents filed with the Commissioner, the Amada Senior Care business "provides and markets non-medical homemaker, companionship, personal care services, personal technology services, and equipment to the elderly and others who need assistance in daily living."

- 2 Jared Glenn Turner ("Turner") was Amada's Chief Operating Officer from January 2012 – March 2014, and has been Amada's Executive Chairman from April 2014 to the present. Turner has been on Amada's Board of Directors since January 2012.
- 3. At all relevant times, and since at least January 2012, Jeff R. Putnam ("Putnam") was Amada's Chief Financial Officer.
- At all relevant times, Play N Trade Franchise, Inc. ("Play N Trade") was a Nevada corporation engaged in business activities relating to the franchising of Play N Trade retail outlets offering new and used electronic video games and consoles for consumer purchase. Play N Trade has conducted business from the following locations: 3400 Irvine Avenue, Suite 205, Newport Beach, California 92660; and 131 Calle Iglesia, Suite 200, San Clemente, California 92672.
- 5. At all relevant times, Turner was Play N Trade's officer, director, consultant, and/or part owner.
- 6. At all relevant times, Putnam was Play N Trade's Treasurer and Chief Financial Officer.
- 7. The Commissioner is the head of the Department of Business Oversight and is responsible for administering and enforcing the California Franchise Investment Law ("FIL") (Corporations Code § 31000, et seq.), and registering the offer and sale of franchises in California.
- To register a franchise, a franchisor must file a Uniform Franchise Disclosure Document ("Franchise Disclosure Document") with the Department for review and approval, in accordance with sections 31111 and 31114.

¹ All further statutory references are to the Corporations Code unless otherwise indicated.

9. The disclosure requirements of the FIL are intended to avoid misrepresentations and to provide prospective franchisees with facts upon which to make an informed decision to purchase a franchise, as stated in section 31001.

II Statement of Facts

Α

The Commissioner's 2009 Stop Order and Citations Against Amada's Affiliate Play N Trade

- 10. On or around April 14, 2009, the Commissioner issued a desist and refrain order against Play N Trade, revoked effectiveness of Play N Trade's unit franchise registration application, denied effectiveness of Play N Trade's area franchise registration application, and sought other ancillary remedies including rescission and restitution on behalf of franchisees, and payment of fines, attorney's fees, and costs to the Commissioner (the "Play N Trade Order"). The Play N Trade Order alleged that Play N Trade violated Corporations Code sections 31110, 31123, and 31200 by:
 - a. failing to file a notice of negotiated sale with the Commissioner;
 - failing to notify the Commissioner of material changes in the Franchise
 Disclosure Document; and
 - c. failing to disclose:
 - i. the identity of Play N Trade's affiliate, Yakety Yak Holdings, Inc.;
 - ii. that Play N Trade made non-exempt negotiated sales;
 - iii. that Play N Trade had terminated relationships with franchisees within the previous 12-month period; and
 - iv. material litigation.
- 11. On or around January 11, 2010, Play N Trade and the Commissioner entered into a Stipulation (the "Play N Trade Stipulation") wherein Play N Trade agreed to:
 - a. desist and refrain from violating the FIL;
 - b. consent to the stop orders denying Play N Trade's area developer application and revoking Play N Trade's unit franchise registration;

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- c. refund unit franchisees \$285,000.00, in the aggregate;
- d. refund area developers approximately \$190,000.00, in the aggregate; and
- pay citations, attorney's fees, and costs to the Commissioner.
- 12. Under the Play N Trade Stipulation, in the event that Play N Trade officers (including Turner and Putnam) applied for franchise registration with a different franchisor, the Commissioner could consider the Play N Trade enforcement action as a factor in determining whether to approve such registration or application.
- Also under the terms of the Play N Trade Stipulation, Play N Trade's principal 13. officers (including Turner and Putnam), employees, in house legal counsel, and compliance officers, were required to attend at least 8 hours of franchise law compliance training from 2010 to 2014, and submit proof of compliance to the Commissioner annually.

B.

Amada's Initial Application Failed to Disclose Play N Trade As An Affiliate and The Play N Trade Order and Stipulation

- 14. Amada filed an Initial Franchise Registration Application with the Department on or around June 26, 2012 ("Initial Application"). The Initial Application listed Jared Turner as Amada's Chief Operating Officer and also stated that he was Play N Trade's Executive Vice Chairman of the Board.
- 15. Amada's Initial Application listed Putnam as Amada's Chief Financial Officer and also stated that he was Play N Trade's Treasurer and Chief Financial Officer.
- 16. Franchisors are required to disclose certain affiliated entities in the franchise registration application. An affiliate is an entity controlled by, controlling, or under common control with another entity. Control may be direct or indirect.
- 17. From on or around January 2012 to at least November 2013, Turner directly and/or indirectly controlled both Amada and Play N Trade. Specifically, during this time, Turner: was Amada's Chief Operating Officer and Chairman of the Board, and was Play N Trade's Executive Vice Chairman of the Board, negotiated with third parties on behalf of Play N Trade, and held highlevel business meetings in his home.

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- 18. Amada's Initial Application failed to disclose Play N Trade as an affiliate, and failed to disclose the Commissioner's 2009 Play N Trade Order and the Play N Trade Stipulation.
- 19. Amada's omission was in direct contrast with statements made in Play N Trade's contemporaneously filed Franchise Registration Application disclosing Amada as an affiliate.
- 20. An officer of the applicant is required to review the Franchise Disclosure Document and certify its accuracy to the Commissioner. The Chief Executive Officer and co-founder of Amada, Tafa Jefferson, signed the Initial Application on June 8, 2012 certifying under penalty of law that the documents submitted to the Commissioner did not contain any material misrepresentations or omissions.
- 21. The Department issued an order allowing Amada to offer and sell franchises in California on July 19, 2012. Under this order, Amada's franchise registration was effective through April 22, 2013.

C.

Amada and Turner failed to Promptly Notify the Commissioner of Trade2Save's Lawsuit Against Play N Trade and Turner

- 22. On or around July 19, 2013, Trade2Save.com, Inc. filed a complaint in Contra Costa County Superior Court against defendants Play N Trade Franchise, Inc. and Jared Turner as alter egos for breach of contract and making material intentional misrepresentations (the "Trade2Save Litigation"). Trade2Save.com, Inc. sought \$246,237.45 in damages, interest, and attorney's fees.
- 23. Turner was personally served with the Trade2Save Litigation on or around August 6, 2013.
- 24. Amada was required to promptly amend the Initial Registration to disclose the civil action against Turner. Amada and Turner failed to file a post-effective amendment to disclose the Trade2Save Litigation.

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Amada and Turner Failed to Disclose the Trade2Save Lawsuit in Amada's December 5, 2013 Post-**Effective Amendment**

- 25. On or around December 5, 2013, Amada filed a post-effective amendment with the Commissioner, amending Amada's Franchise Disclosure Document. Amada and Turner again failed to disclose the Trade2Save litigation.
- An officer of the applicant is required to review the Franchise Disclosure Document 26. and certify its accuracy to the Commissioner. Turner signed the post-effective amendment's certification on December 2, 2013, certifying under penalty of law that the documents submitted to the Commissioner did not contain any material omissions.

E.

Amada and Turner Failed to Disclose the Trade2Save Lawsuit in Amada's April 16, 2014 Franchise Renewal Application

- 27 Amada filed a franchise renewal application with the Commissioner on or around April 16, 2014. Amada and Turner again failed to disclose the Trade2Save litigation.
- 28. Turner signed the renewal application certification on March 26, 2014, certifying under penalty of law that the documents submitted to the Commissioner did not contain any material omissions.

Jared Turner's Franchise Seller Disclosure Form Failed to Disclose the Trade2Save Litigation

29. Applicants are further required to identify, on a Franchise Seller Disclosure Form, all persons who will solicit, offer, or sell franchises in California. Applicants are required to disclose whether any sales person:

> Has an administrative, criminal or material civil action pending against that person alleging a violation of franchise, antitrust of [sic] securities law, or alleging fraud, unfair or deceptive practice or any comparable allegations?

- 30. Amada submitted a Franchise Seller Disclosure Form for Turner with its April 16, 2014 renewal registration application. The above question was answered "No."
- 31. Turner signed the certification on March 26, 2014, certifying under penalty of perjury of law that the documents submitted to the Commissioner did not contain any material misrepresentations or omissions.

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32. The Department issued an order allowing Amada to offer and sell franchises in California on April 25, 2014. Under this order, Amada's franchise renewal registration was effective through April 20, 2015.

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Citations and Desist and Refrain Order **Violation of Corporations Code Sections 31123 and 31200**

33. Corporations Code section 31123 provides:

> A franchisor shall promptly notify the commissioner in writing, by an application to amend the registration, of any material change in the information contained in the application as originally submitted, amended or renewed. The commissioner may by rule further define what shall be considered a material change for such purposes, and the circumstances under which a revised offering prospectus must accompany such application.

34. Corporations Code section 31200 provides:

> It is unlawful for any person willfully to make any untrue statement of a material fact in any application, notice or report filed with the commissioner under this law, or willfully to omit to state in any such application, notice, or report any material fact which is required to be stated therein, or fail to notify the commissioner of any material change as required by Section 31123.

35. Based upon the foregoing findings, the Commissioner is of the opinion that Amada and Turner, in violation of section 31123, failed to promptly notify the Commissioner of a material change in the information contained in the application as originally submitted.

CITATION A: Amada and Turner failed to promptly notify the Commissioner in writing of the Trade2Save Litigation.

36. Based upon the foregoing findings, the Commissioner is of the opinion that Amada and Turner willfully made untrue statements of material fact in applications filed with the Commissioner or omitted to state material facts which were required to be stated in an application filed with the Commissioner, in violation of section 31200, including the following:

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CITATION B: Amada and Turner willfully failed to disclose Play N Trade as an affiliate in the
Initial Application.
CITATION C: Amada and Turner willfully failed to disclose the Play N Trade Order and Play N
Trade Stipulation in the Initial Application.

CITATION D: Amada and Turner willfully failed to disclose the Trade2Save Litigation in Amada's

December 2013 post-effective amendment.

CITATION E: Amada and Turner willfully failed to disclose the Trade2Save Litigation in Amada's April 16, 2014 renewal application filed with the Commissioner.

CITATION F: Amada and Turner willfully failed to disclose the Trade2Save Litigation in Turner's Franchise Seller Disclosure Form, attached to the April 16, 2014 renewal application filed with the Commissioner.

Pursuant to section 31406, Amada and Turner are hereby cited and ordered to desist and refrain from further violations of the Franchise Investment Law, including sections 31123 and 31200.

37. This order is necessary, in the public interest, for the protection of franchisees and consistent with the purposes, policies and provisions of the FIL.

IV Administrative Penalties

- 38. Corporations Code section 31406 provides:
 - (a) If, upon inspection or investigation, based upon a complaint or otherwise, the commissioner has cause to believe that a person is violating any provision of this division or any rule or order promulgated pursuant to this division, the commissioner may issue a citation to that person in writing describing with particularity the basis of the citation. Each citation may contain an order to desist and refrain and an assessment of an administrative penalty not to exceed two thousand five hundred dollars (\$2,500) per violation and shall contain reference to this section, including the provisions of subdivision (c). All penalties collected under this section shall be deposited in the State Corporations Fund.
 - (b) The sanctions authorized under this section shall be separate from, and in addition to, all other administrative, civil, or criminal remedies.
 - (c) If within 60 days from the receipt of the citation, the person cited fails to notify the commissioner that the person intends to request a hearing as described in subdivision (d), the citation shall be deemed final.

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- (d) Any hearing under this section shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code.
- (e) After the exhaustion of the review procedures provided for in this section, the commissioner may apply to the appropriate superior court for a judgment in the amount of the administrative penalty and order compelling the cited person to comply with the order of the commissioner. The application shall include a certified copy of the final order of the commissioner and shall constitute a sufficient showing to warrant the issuance of the judgment and order.
- 39 Pursuant to section 31406. Amada and Turner are hereby assessed and ordered to pay an administrative penalty of \$15,000.00, which consists of a penalty of \$2,500.00 for each of the six violations of the FIL recited above.
- 40. The administrative penalties in the amount stated above shall be made payable to the Department of Business Oversight and submitted to Danielle A. Stoumbos, Senior Counsel, 320 West 4th Street, Suite 750, Los Angeles, California 90013-2344, no later than 60 days from the date of this order.
- 41. This order is necessary, in the public interest, for the protection of investors and franchisees and consistent with the purposes, policies and provisions of the Franchise Investment Law.

Attorney's Fees

- 42. Corporations Code section 31408 provides:
 - (a) If the commissioner determines it is in the public interest, the commissioner may include in any administrative action brought under this division, including a stop order, a claim for ancillary relief, including, but not limited to, a claim for rescission, restitution or disgorgement or damages on behalf of the persons injured by the act or practice constituting the subject matter of the action, and the administrative law judge shall have jurisdiction to award additional relief. The person affected may be required to attend remedial education, as directed by the commissioner.
 - (b) In an administrative action brought under this part the commissioner is entitled to recover costs, which in the discretion of the administrative law judge may include any amount representing reasonable attorney's fees and investigative expenses for the services rendered, for deposit into the State Corporations Fund for the use of the Department of Corporations.

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43. Pursuant to section 31408, Amada and Turner shall pay attorney's fees to the Department of Business Oversight in the aggregate amount of \$5,000.00, or according to proof. The amount awarded for attorney's fees shall be made payable to the Department of Business Oversight and submitted to Danielle A. Stoumbos, Senior Counsel, 320 West 4th Street, Suite 750, Los Angeles, California 90013-2344, no later than 60 days from the date of this order.

VI **Ancillary Relief and Fees**

- 44. Section 31408 provides in relevant part:
 - (a) If the commissioner determines it is in the public interest, the commissioner may include in any administrative action brought under this division, including a stop order, a claim for ancillary relief, including, but not limited to, a claim for rescission, restitution or disgorgement or damages on behalf of the persons injured by the act or practice constituting the subject matter of the action, and the administrative law judge shall have jurisdiction to award additional relief. The person affected may be required to attend remedial education, as directed by the commissioner.
 - (b) In an administrative action brought under this part the commissioner is entitled to recover costs, which in the discretion of the administrative law judge may include any amount representing reasonable attorney's fees and investigative expenses for the services rendered, for deposit into the State Corporations Fund for the use of the Department of Corporations.
- 45. **Remedial Education.** Within sixty (60) days of the date of this order, pursuant to section 31408, all officers, directors, shareholders, and persons employed by Amada who assist in preparing franchise registrations or who assist in franchise selling are hereby required to attend remedial education, which shall consist of eight (8) hours of franchise law training courses per person offered by instructors that are acceptable to the Commissioner. Proof of attendance of the remedial education shall be submitted to Danielle A. Stoumbos, Senior Counsel, 320 West 4th Street, Suite 750, Los Angeles, California 90013-2344, no later than ninety (90) days from the date of this order.
- 46. **Notice of Violation**. Due to the Commissioner's finding that Amada has committed violations of section 31200, Amada is hereby ordered to comply with the provisions of section

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31303 and Title 10 of the California Code of Regulations, Rule 310.303 within sixty (60) days of this order, by submitting a proposed notice of violation to the Department for review and approval to Shohreh Aram, Senior Counsel, Securities Regulation Division, 320 West Fourth Street, Suite 750, Los Angeles, California, 90013. Upon the Commissioner's approval, Amada is hereby ordered to mail a copy of the approved notice of violation to each California franchisee who purchased a franchise between July 19, 2012 through April 22, 2013 and September 1, 2013 through April 20, 2015. Amada is hereby ordered to submit proof that the notice of violation has been sent to each franchisee within (30) days after the Department approves the notice of violation.

- 47. **Rescission and Restitution Order**. Due to the Commissioner's finding that Amada has committed violations of sections 31123 and 31200, Amada is ordered to rescind all franchise agreements entered into with California residents between July 19, 2012 through April 22, 2013 and September 1, 2013 through April 20, 2015 (the "California Franchisees") and provide restitution (in the amount of the franchise fee collected) to each California Franchisee.
- 48. This order is necessary, in the public interest, for the protection of investors and franchisees and consistent with the purposes, policies and provisions of the Franchise Investment Law.

Dated: June 21, 2016

Los Angeles, California

JANN LYNN OWEN Commissioner of Business Oversight

By

MARY ANN SMITH **Deputy Commissioner Enforcement Division**